U.S. DEPARTMENT OF THE INTERIOR
MINERALS MANAGEMENT SERVICE
OFFICE OF ENVIRONMENTAL EVALUATION

AND

ARGONNE NATIONAL LABORATORIES

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PUBLIC COMMENT MEETING
FOR THE DRAFT PROGRAMMATIC
ENVIRONMENTAL IMPACT STATEMENT
FOR ALTERNATIVE ENERGY DEVELOPMENT
AND ALTERNATIVE USE OF EXISTING FACILITIES
ON THE OUTER CONTINENTAL SHELF

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THURSDAY APRIL 26, 2007

7:00 P.M.

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Salons B & C
Marriott Boston Hotel
2345 Commonwealth Avenue
Newton, Massachusetts

BEFORE: JOHN GASPER

Moderator

P-R-O-C-E-E-D-I-N-G-S

2 (7:20 p.m.)3 (Whereupon, at 7:20 p.m., 4 following а period of 5 introductory remarks, public comment was accepted.) 6

MR. GASPER: We'll move to your part of the program, this is your opportunity to make comments on the Draft Programmatic EIS. Before we get started though, I would like to make one announcement. You may have noticed in the back of the room we've got a camera and a person manning that camera, that's Yahoo.com back there and they are here on their own accord recording the meeting. So, just in case you are curious what's going on, that's what it is.

But moving to the intent of this part of the meeting, this is when we take your comments, there are several ways of doing that. Actually, we'll take comments in any way, shape or form that you want to give them, but probably the three most effective ways are either via the Internet, which Maureen mentioned, or in writing and you can submit written comments, as Maureen mentioned, via the mail or through the website, or there are comment forms out on the registration table. If you want to use those forms,

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fine. If not, use whatever you would like, fill them out and just hand them tonight to anyone who is wearing one of these name tags and we'll make sure they get entered into the record.

The second way of commenting here tonight is orally. We ask that you, if you haven't already and you want to comment tonight, please go out to the registration table and sign up, we'll be taking speakers in the order in which they did sign up. If anybody, at the end of the meeting, if everyone has had a chance to speak that signed up, then we'll open the floor to anyone else who may have decided they have something to offer.

And all the comments will be recorded tonight, we have a Court Reporter, so we'll be trying to get down verbatim what it is you want to contribute to the environmental impact statement. Along that line, when it is time to comment, if you would please come up to the podium, speak into the microphone and start your comments with your name, and if you have an affiliation, that affiliation, so that the Court Reporter can get your name and affiliation associated with your comments in a proper manner.

Also, we have several people who have asked to comment tonight, there may be others, so, at

least initially, we are asking that you keep your comments to three minutes. After everyone has had a chance to comment, if you would like to get back up and elaborate, that will be fine, but at least initially, please keep your comments to three minutes.

And as an aid to doing that, I've got a stop watch up here. I'll set that when you start talking and you'll here it go off after three minutes, and additional, I have a few additional aids over here too. If you go much beyond three minutes, you get a yellow flag. If you go much more beyond that, you get a red flag and then you get two red flags, and then I guess it will be a surprise what happens after that.

So, and finally, when you are commenting tonight, we would like you to limit your comments to the programmatic EIS. There is certainly a lot on many people's minds concerning the development of alternative energy in many different parts of the country, but tonight we are really focusing on the programmatic EIS, the one that was published back on March the 16th, that focuses on the MMS requirement to develop its regulatory program for the whole continental shelf of the United States.

So, without any further ado, we'll head right on to the first speaker. The first speaker is

James Liedell from Clean Power Now.

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MR. LIEDELL: My name is James Liedell, I'm on the Board of Directors of Clean Power Now, a grassroots renewable energy organization, and I live in Yarmouthport on Cape Cod.

First, I commend MMS on its Alternate Energy Programmatic EIS, I have reviewed in detail the sections pertaining to wind as an OCS alternative energy technology, I find the methodology to be easily understood and comprehensive, the characterization of impacts into the four levels of negligible, minor, moderate and major to be concise and clearly described and the five project phases of technology testing, site characterization, construction, operation and decommissioning to be a very useful approach.

I also believe that table 1.6-1, which lists responsible federal agencies and summarizes pertinent provisions of the applicable statute or executive order, to be very useful for applicants. Relative to this last point, I was asked yesterday by a technical group, will future wind turbines be approved more quickly than the Cape Wind project? Ι answered that I feel MMS's programmatic process should reduce the cycle time for investigation and approval, I feel it will and I'm very hopeful that MMS will prove me right.

My second comment has to do with timing and the urgency associated with this, and I'm going to use Cape Wind as an example of that. I ask that you expedite all the EIS's that come before you. Cape Wind's first application was submitted in the Fall of 2001, so their review has already been underway for five and a half years. After MMS became the project's primary federal reviewing agency in August, 2005, MMS stated, in January, 2006, that the Cape Wind DEIS would be issued for public comment last spring. Subsequently, MMS spokesmen changed the issuance date to Winter, 2006, then Spring, 2007, then, most recently, to this summer, a year and a quarter and still counting.

Meanwhile, Cape Cod and nearby areas have been waiting to receive the economic health and other large benefits from this project. I urgently request that MMS and those further reviewing your DEIS expeditiously complete and issue it. The Cape Wind project will alleviate many problems such as high electricity rates, global warming, national security. It is needed soon, rather than later.

Thank you.

MR. GASPER: Thank you.

The second speaker is Charles Kleekamp, also with Clean Power Now.

MR. KLEEKAMP: Thank you very much. My name is Charles Kleekamp.

with a well thought out draft EIS. With respect to your discussion on visual impacts in chapters four and five, allow me to comment. I would certainly agree that the number of viewers is important in an assessment, as well as the view sheds from seaside residences. However, the argument regarding any individual's specific opinion of wind turbines is not only subjective but intractable, some consider them ugly, others majestic. Ex-Governor Romney said I have seen wind farms and they are not pretty, another can say wind turbines are exquisite monuments of grace and power.

As such, I feel these arguments should not be considered in assessing visual impacts or play a role in the determination of a permit for an offshore wind farm, your reference page 119, chapter five. More important than the visual impact is to consider the environmental justice as you address in chapter four, and that is to disproportionately burden minority populations with environmental effects of

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proposed developments. The case of environment view shed, for example, the influence of property owners of very expensive seaside residences should not override considered view shed of properties of minority populations.

For example, some may say I agree with the need for offshore wind farms but, please, put it somewhere else, like off the coast of New Bedford or Fall River. The emotional and nostalgic feelings of NIMBY owners must not override the environmental justice. To say that any one ocean view is more or less desirable than any other is unfair. Unlike terrestrial historic sites, all ocean views are equally exquisite. To paraphrase an old nursery rhyme, I would say window, window on the wall, whose view is most expensive of all?

If we all agree that offshore wind power is important to our national interest, then a particular view of a wind farm in the OCS should not be a determining factor in the assessment of a permit. After all, the visual size of turbines at three miles would be less than an inch high when measured with a ruler held at arm's length. And in concluding, I would say with 12 offshore operational wind farms in Northern Europe now and a surge of 10 more that are

construction now or next year 1 under means that 2 offshore wind is a maturing technology, we must move 3 on. 4 Thank you very much. 5 (Applause) 6 MR. GASPER: Thank you. 7 Next speaker, John Roberts, from the Union of Concerned Scientists. 8 MR. ROGERS: Actually, that's John Rogers. 9 I'm sorry, John Rogers. 10 MR. GASPER: 11 MR. ROGERS: Thank you very much for the 12 opportunity to appear this evening. My name is John 13 Rogers and I am a senior energy analyst at the Union 14 of Concerned Scientists, the leading science-based 15 nonprofit working for a health environment and a safer Our clean energy program analyzed the costs 16 17 and benefits of clean energy technologies 18 including policies, their value in decreasing 19 emissions and combatting global warming. 20 We appreciate MMS's responsibility to 21 develop a process to ensure that offshore energy 22 projects receive thorough environmental reviews, all 23 energy alternatives have impacts and every resource, 24 project and site deserves serious scrutiny

potential environmental impacts and how they can be

mitigated. We also appreciate and very much agree with MMS's acknowledgement in the programmatic EIS of the implications of delays in the development of renewable energy facilities in the OCS, that the electricity they would otherwise be producing would have to come instead from coal, gas or nuclear facilities, for example, with negative implications for our environment and our national security.

In developing standards for future projects, the most important objective should be to ensure that all sources be held to comparable high standards, new sources, like offshore wind, should not be held to more rigorous standards regarding their impacts than energy resources such as offshore oil and gas, the playing field must be as level as possible to ensure that we make the best energy choices possible. We also appreciate MMS's efforts and the constraints, financial and personnel, for carrying out this work.

Consistent with the notion of the level playing field and the acknowledgement of the damaging effects of delays, however, we urge that MMS finalize the programmatic EIS as quickly as possible. And we strongly urge that MMS continue, in parallel, the process of evaluating projects already in the MMS pipeline and speedily complete those evaluations. We

are particularly concerned that the process for those projects not be held up by the broader programmatic EIS.

Our position, broadly stated, is that offshore wind projects, such as Cape Wind, should be built unless less rigorous review and study shows significant environmental impacts that cannot mitigated and that outweigh project benefits. The programmatic and project EISs should include full consideration of those benefits, along with assessment of impacts. We believe that with proper siting, careful design, comprehensive study, monitoring and mitigation, wind power and other renewable energy projects can and should play a significant role in meeting the country's electricity needs and in responding to the serious challenge of global warming.

Section 3.88 of the Energy Policy Act clearly states that MMS's OCS alternative energy activities should be carried out "in a manner that provides for the protection of the environment, the prevention of waste and the protection of national security interests of the United States". Given the implications for the development of particular projects and the entire offshore renewable energy sector, speedy resolution of the programmatic and

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project EISs would seem to be mandated by that legislation and by the environmental and security interests of our country.

Thank you.

MR. GASPER: Thank you.

Our next speaker is Barbara Durkin.

MS. DURKIN: My name is Barbara Durkin, I appreciate this opportunity to speak to you this evening as a concerned private citizen with no view, I'm not a NIMBY, I live in Central Massachusetts. I am particularly concerned at the level of deference MMS has given the industry, given to industry in the development of the draft DPEIS. Federal agencies have the duty to look out for the best interest of the environment, to be the counterweight that prevents private interests from exploiting federal resources to the detriment of the public trust.

The DPEIS has failed to meet this public interest, excuse me, this public trust obligation. Instead, the scope of the review is dictated by current industry objectives. The time frame and technologies included in the draft PEIS both revolve around current industry targets, the draft PEIS wrongly defers comment on important issues which impact the whole OCS resource.

MMS has sidestepped topics such as cumulative impacts and the development of exclusion zones, putting them off until industry has decided where and how it would like to proceed, but congress did not task industry with managing the development of the OCS, rather Section 3.88 of the Energy Policy Act mandated that the Department of Interior do so.

The deference that MMS has given the industry violates both the agency's public trust obligation and congressional intent. In particular, MMS's re-review on this section, and this is what I would hope for, of the scope of the PEIS purpose and need statement, and I would like to remind MMS of the need for objective standards for a review. I'm also concerned about our observation of industry wisdom reflecting in siting quideline recommendations of the Department of Interior, U.S. Fish and Wildlife Service, GreenPeace, Sierra Club, American Bird Conservancy and Mass Audobon avoid areas in siting wind towers that have a con, that will conflict with endangered species.

And I would ask that you also consider contacting the former AG of California, Bill Locklear, who would be able to provide a wealth of information relative to the Altimonte Pass wind resource area,

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also others like Henning Gastrip of Denmark, offshore wind pioneer, who could give you a great description of the economic adverse impact of wildlife deaths, particularly birds, and that it's an economic setback that adversely effects improperly sited wind towers, and I ask you to pay close attention to that, the conflicts.

Thank you.

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MR. GASPER: Thank you.

The next speaker, David Barclay, from the Northeast Sustainable Energy Association.

MR. BARCLAY: Thank you. My name is David Barclay, I do represent the Northeast Sustainable Energy Association, we are located in Western Massachusetts but we cover a territory that ranges from Maine to Maryland, covering roughly 40 percent of the U.S. population.

Our perspective here, like yours, is to look at whole energy systems, it is particularly important, from our perspective, that we look for real solutions as we try to address the energy demands that confront us. As someone who has sat for a full decade of my career on your side of this table, I would tell you that I appreciate the job that you are attempting to do.

think that our perspective, it looking specifically at the draft relates to programmatic environmental impact statement, is that the steps in the process we think are logical and thoughtful and laid out, there is also an acknowledgement, which we think is accurate, of the relatively minimal impact of wind, as it relates to other types of energy production. We think that that is also appropriate, but we also have some particular concerns and those are that, in addition to being objective, think that sound programmatic we environmental impact statement should be guided by two overriding criteria and those criteria are that the process needs to proceed at a regular pace, reasonable pace, and secondly, that the analysis that occurs in that process should not duplicate analysis that has already occurred.

So, as it relates to reasonable pace, we are particularly concerned about the pace with which this draft environmental impact statement has proceeded and the resulting impact that that will have on developing wind projects and on Cape Wind in particular. The 19 or the 2005 Energy Policy Act, contained in it we think are the clear sense of urgency about that programmatic and site specific

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considerations be addressed within a reasonable time frame, the delay for developing this because of I think what you are trying to take on has slipped and that has had significant impacts on Cape Wind and will have significant impacts on other wind developers, if it occurs again.

The concurrent work on the Cape Wind project has also been related, has been delayed, as the prior speaker indicated, and by any measure, the pace of this process has been troubling. It's particularly troubling in the face of potentially catastrophic consequences of delays in our ability to shift our power production from greenhouse gas emitting sources and fossil fuels to clean energy sources, such as wind power.

The second thing that I mentioned with regard to redundancy of analysis is this, the decision by MMS to produce its own environmental impact statement regarding Cape Wind has had the effect of largely duplicating the prior work that has been done by the U.S. Army Corps of Engineers and other agencies, seventeen of which I believe were involved in that process.

And it should be noted that the Corp's schedule, if it had been followed, that this decision

would have been made by approximately now. That is a particularly significant statement and not a small consideration, I think. In an era of rapidly rising worldwide demand, energy demand, we have real choices to make. Often it is ignored in discussions of this type the kind of consequence of alternate energy uses, and in particular, as it relates to fossil fuel and the impact of those. The current energy use patterns will lead environmental degradation, to more international tension and economic uncertainty. In our view, the clean energy production on the Atlantic Outer Continental Shelf is perhaps the single most important and positive energy development

In our view, the clean energy production on the Atlantic Outer Continental Shelf is perhaps the single most important and positive energy development ever proposed in the Northeastern United States and we would urge you to accelerate this process and to use the analysis that has already been complete here and is available through the European installations of these types of wind farms. We would urge you to support Cape Wind and to move this process forward as quickly as you can.

Thank you.

MR. GASPER: Thank you.

Next speaker, Susan Nickerson, Save our

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25 MS. NICKERSON: Good evening. Thank you

very much for allowing us the opportunity to testify here tonight before you. My name is Susan Nickerson and I serve as the Executive Director for the Alliance to Protect Nantucket Sound.

The PEIS must support the proactive management of the outer continental shelf, the need for an OCS-wide strategic plan has been explicitly detailed in the Pew oceans report. In testimony before congress just two days ago, an entire panel of experts ranging from environmental organizations, alternative energy industry representatives, fishing industry representatives and technical resource experts all agreed that the establishment of strategic development is useful for encouraging zones protecting environmental alternative and energy resources on the OCS, and that such strategic zoning should take place.

In addition, the international trend in strategic management of wind development is clearly toward the establishment of exclusion zones and development zones and guidelines that move projects further offshore in order to mitigate impacts. As an MMS staff person noted in an e-mail about siting trends internationally, and I quote here, "countries with a few years of wind farms under their belts,

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Denmark, the Netherlands, Sweden and the U.K., are where areas are being identified for wind farms and they are being pushed further offshore to minimize impacts".

These countries are doing what MMS should have done in the PEIS, they are taking the time and committing the necessary resources to study environment and make proactive decisions about where and how construction should take place from the perspective of the public interest. Protection of Nantucket Sound is a perfect example of why MMS needs to follow the lead of nations with robust offshore wind programs and conduct a similar national review of ocean resources. There is no question that if MMS were to conduct a national resource review, as so many other countries are doing, that we would not be considering development in a place like Nantucket Sound.

There is no more dramatic example of an area that should be considered an exclusion zone than Nantucket Sound. On every conceivable factor for exclusion, ecological concerns, economic impacts on local communities, public safety, navigation, aviation, historic and cultural resources, recreation, aesthetics, fishing and many others, Nantucket Sound

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1 should be precluded from development. 2 nonprofit environment defense 3 organization stated before congress earlier this week, 4 the choice of place is key to getting this right, but 5 the current draft PEIS does not provide the information necessary for MMS to make these important 6 7 siting decisions. 8 In the interest of proper ocean management, environmental protection and the efficient 9 10 timely development of offshore wind 11 projects, MMS should follow the model that has worked 12 in Europe, only then can the government strategically advance alternative energy development and protect 13 14 environmental resources to the benefit of the public 15 trust. 16 Thank you. 17 MR. GASPER: Thank you. 18 Next speaker, Charles Vinick, Alliance to 19 Protect Nantucket Sound. 20 MR. VINICK: Thank you. Good evening. 21 name is Charles Vinick and, on behalf of the Alliance 22 to Protect Nantucket Sound, I thank you for the 23 opportunity to comment. Since 2002, the alliance has been calling 24 25 for an OCS-wide renewable energy program based on a

programmatic environmental impact statement which could inform regulations and help manage the OCS resource as a whole. We wholeheartedly agree with the draft PEIS evaluation that having programmatic regulations is better than not having them. We are concerned, however, that this was the extent of the evaluation MMS conducted.

The scope of the draft PEIS fails to address the relevant NEPA question, MMS is tasked with assessing the environmental impacts of specific regulations that are being proposed by the agency. Instead, the draft PEIS focuses almost exclusively on the question of whether or not there should be any national regulations. As a result, the draft PEIS is insufficient for informing or addressing agency decisions regarding the national regulations currently For example, the draft PEIS under development. provides only generic assessments of alternative its potential impacts, it and mitigation of harms but does not discuss mitigation techniques in detail or compare the strengths and weaknesses of existing mitigation options.

It emphasizes proper siting of facilities but does not define what that means. It includes, at best, minimal and incomplete baseline information

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about sensitive resources across the OCS, it provides nothing regarding potential conflicting public uses of the waters. In short, the current draft PEIS does not inform the regulation of the OCS resource in a useful way. Instead of helping to inform and move forward the streamlining of project review and production of environmental resources, the PEIS just discusses the regulations benefits.

Because it fails to inform or address the impact of specific national regulations, either the draft PEIS would need to be redone or a second PEIS will be required to address the draft regulations when they are published. As it is still in draft form and there is time to correct the current draft, the alliance calls upon MMS to supplement the draft PEIS and produce a document which can inform specific national regulations for development of alternative the protection of the OCS and the energy on For specific issues which need to be environment. addressed in the supplemental, I refer you to the alliance's comments of May, 2006 on the scope and to our comments in response to the advanced notice of proposed rule making submitted in February, 2006.

In addition, MMS needs to defer action on all wind energy projects until after the regulations

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and the properly developed PEIS are complete. It is arbitrary and capricious in the extreme to consider the first and largest project in the U.S. before the underlying program is in place. Cape Wind has no exemption from the offshore program and conducting a concurrent review can only result in uninformed decision making.

Thank you.

MR. GASPER: Thank you.

Next speaker, William Stavey, Ocean Wave Energy Company. Okay, Mr. Stavey is waiting.

Next speaker, Michael Ernst, TetraTech.

MR. ERNST: Thank you. My name is Michael Ernst, I'm a senior energy consultant at TetraTech at EC, Incorporated, which provides consulting services to offshore and on shore developers of wind and other energy projects nationwide from off the coast of Delaware across the country to Hawaii, and I appreciate the opportunity to speak to you tonight.

I commend you for the comprehensive nature of the MMS draft PEIS, I believe that, in over 600 pages, you have addressed each of the specific topics that were mentioned earlier in a fair initial review in terms of the potential impacts and mitigation measures.

And I think that you have also, the staff has clearly done other research, your technical white paper on offshore wind energy potential addresses many of these issues and, combined with the staff review and other agency review of other projects and specifically the Cape Wind DEIS, I think that you have a substantial amount of information that the staff has reviewed to move expeditiously ahead. Particularly, since you have determined, I think appropriately, that each new offshore wind farm will require a site specific review and approval, you have provided the guidance, in terms of mitigation, that I think is the primary purpose of the PEIS.

And it's time to move ahead, so I want to add voice to mУ those who encourage you expeditiously move ahead with a final PEIS and with the draft and final rules. As you know, Section 3.88 of EPACT required you to establish DOI and delegation establish policies you to are procedures to result in expedited exploration and development of the OCS and to make such resources available to meet the nation's energy needs as rapidly I think you have done a comprehensive as possible. job over the past couple of years of reviewing these issues and it's time to move ahead.

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It's particularly important to also, because you are reviewing applications on a site specific basis, to consider accepting new proposals for projects, and in particular, applications for meteorological towers which only utilize a few several yards of seabed of a minimal impact. As you may know, the Army Corps has a general nationwide permit for scientific measuring devices which they consider appropriate for similar scientific devices. of the very limited impact and the fact that you would be reviewing these applications on a case specific basis to make sure that they are not inappropriately located, it is something that is important to moving the industry ahead while you are completing your regulations and accepting and reviewing the full applications.

I think the site specific review and the fact that you are covering so many comprehensive issues in your review means that we do not have to wait and have, look at strategic zones. In your review, the review of Cape Wind and other projects, everybody is looking at the specific constraints, we know what those constraints are. You have the cooperation and participation of other important federal agencies, such as NOAA and National Marine

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1 Fisheries, that are helping you to focus on what the key constraints are. I think that we can move ahead 2 and it's important that we do move ahead now. 3 4 I would finally add that I am helping to 5 draft more specific written comments on the draft PEIS as a member of the offshore wind working group of the 6 7 American Wind Energy Association and I look forward to presenting those comments, written comments, by the 8 deadline. 9 10 Thank you very much. MR. GASPER: 11 Thank you. 12 Next speaker, Mark Sinclair, Clean Energy States Alliance. 13 14 MR. SINCLAIR: Good evening. I represent, 15 my name is Mark Sinclair and I represent a nonprofit organization that works nationally on renewable energy 16 policy advocacy and finance issues. We filed comments 17 18 on the scoping document and we will be filing 19 comprehensive comments on the programmatic EIS. 20 I've got a couple of major points to 21 address in my limited time tonight. I think that it's 22 important, while the PEIS draft is a good first draft, 23 I think it's important for the MMS, in the final, to 24 try to identify specific policies and best management

practices that will guide your future regulations,

much like the BLM did in its programmatic EIS for the western lands and wind development.

I think it's important for the public to understand what sort of standard policies practices you'll be expecting all developers to use, it will streamline the regulatory process, it will give the public an understanding of your regulatory framework. So I would suggest that you list the major policies and best management practices in your PEIS, and let me give you an example of what I'm talking about. For example, recommended policy would be that you would not issue authorization for alternative energy development on the OCS in areas in which the development would be incompatible with specific values, including of resource areas critical environmental concern and marine protected areas, so that would be a general policy that you would state in the final PEIS that would govern all projects.

Another one would be, to the extent possible, energy projects on the OCS would be developed in a manner that does not prevent other uses, and we'll be offering some of those policies in our comments. In terms of best management practices, these would be practices that are standard for every developer to use, you would then go beyond those

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practices based on site specific project reviews, but an example of a best management practice of the kind we would recommend you state as standard operating procedure would be that applicants identify important sensitive or unique marine habitats in the vicinity of a project and design the project to avoid, minimize or mitigate those impacts, and require things like the rigorous scientific evaluation of marine resources and avian resources.

Again, BLM I think did a good job in their programmatic EIS of laying out what policies and practices they would use going forward. Also, I think it's important that you address very clearly in the final document that there are many impacts alternative energy on the OCS that are uncertain and that there are limits to our ability to predict impacts so that it's important for MMS to allow initial projects to go forward with some uncertainty and then use those projects to determine what the actual impacts are, to come up with better mitigation and to reduce uncertainty.

And to do that, I think, in the final EIS, you ought to commit to the establishment of a national research program and a research fund in which MMS and other agencies with expertise would implement an

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ambitious environmental monitoring program and baseline studies to help monitor conditions before, during and after construction of the first offshore projects. That kind of a program would establish a reference for later analysis, to compare to existing environmental conditions and it would assist developers with, the first developers with answering the real questions we have out there. So I think MMS should find resources to actually implement a national monitoring and research program, much like they do in the United Kingdom with their offshore program.

One additional recommendation would be that you very clearly state that you are going to be using adaptive management in terms of this program so that these best management practices and regulations should be changed over time, based on what you've learned, beyond emphasize the adaptive management approach and I think it makes good sense to inform your program.

With that, I thank you for your time and I'll be submitting additional comments before the deadline. Thank you.

MR. GASPER: Thank you.

Our next speaker is Taber Allison,
Massachusetts Audobon.

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MR. ALLISON: Good evening. My name is Taber Allison and I am here tonight representing Mass Audobon, Mass Audobon is the largest conservation organization in New England representing more than 100,000 members concentrating our efforts on protecting the nature of Massachusetts for people and wildlife.

We appreciate the opportunity to comment tonight on the outer continental shelf alternative and alternative use draft programmatic environmental impact statement or PEIS. We understand Department of Interior's Minerals the U.S. Management Service has prepared this draft PEIS to support the establishment of a program that provides for efficient and orderly development of the alternative energy projects on the federal OCS, well as the alternate use of offshore facilities for other energy and marine related activities. We also observe that the draft PEIS takes a first look at the potential environmental, social and economic impacts from and mitigation measures for the activities that could be initiated in the next five to seven years, Mass Audobon supports both objectives.

Consistent with MMS's desire to establish the alternative energy and alternative use program,

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Mass Audobon has voluntarily and at the invitation of MMS provided testimony in a variety of forums, we also have direct experience in this matter, having commented both orally and in writing on the first in the nation offshore wind energy project, the Cape Wind Energy Project, which includes both public comments as well as independently collected data that we provided to MMS for inclusion in the environmental review.

Also, as requested, we have provided to MMS comments from Mass Audobon, the Nature Conservancy and the Berkshire Natural Resources Council on the Commonwealth of Massachusetts' unsuccessful attempts to draft avian and bat guidance for onshore wind energy facilities, lessons learned from this effort can assist MMS in further its draft PEIS goals. Mass Audobon intends to submit more detailed written comments by the May deadline. Tonight though, to emphasize, we agree with the PEIS that the magnitude of many of the potential environmental impacts will vary from site to site and region to region.

Consequently, we strongly recommend that multiple year, comprehensive preconstruction site assessments be conducted that provide a solid baseline for assessment of environmental risk and interpretation of post construction environmental

impact.

And I would add a second to the comments of the previous speaker, Mark Sinclair, about the establishment of a comprehensive baseline monitoring program, we think that's an excellent idea.

Mass Audobon, also in agreement with the previous speaker, strongly recommends that an adaptive management plan be a central and necessary component to the permitting of wind energy facilities on the OCS, an adaptive management plan for wind energy facilities should include but not necessarily be limited to the following requirements:

Sufficient, scientifically based baseline data based on multiple years of observation on the existing project area environment, as I described earlier.

A comprehensive rigorous and scientifically valid post construction monitoring program that includes analysis of impacts on marine and avian life beginning at the construction phase.

An independent scientific review panel responsible for analyzing data collected during post construction monitoring for making mitigation recommendations based on this analysis, for preparing reports for peer review and for disseminating the

analysis and recommendations to relevant agencies, the applicants and the public.

True mitigation measures in the event that a project results in unavoidable adverse environmental impacts, true mitigation measures would include adjustments to operations and habitat conservation and restoration projects intended to compensate for any adverse environmental impacts of the project.

Project approval should also include permit, license authorization and lease adjustments, as necessary, over the life of the project that will support mitigation, as described previously. Baseline and post construction monitoring and mitigation could be funded by the applicants, supplemented with contributions from independent institutions and government agencies, as appropriate. Independent third parties should administer mitigation funds, mitigation funds should be used for habitat conservation and restoration in and around the project site.

We also recommend fair and adequate compensation for the use of public lands and waters and enforceable procedures for decommissioning any abandoned facilities or facilities at the end of their working life.

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Thank you again for the opportunity to comment, we look forward to your response in the final programmatic EIS.

MR. GASPER: Thank you.

Our next speaker is Barbara Hill, Clean Power Now.

MS. HILL: Good evening. My name is Barbara Hill and I am the Executive Director of Clean Power Now, a nonprofit grassroots organization based in Hyannis, Massachusetts with over 7,000 members whose mission is to inform, educate and empower citizens to support viable renewable energy projects. Thank you for providing us this opportunity to submit testimony on the draft programmatic EIS.

of this In January year, an interdisciplinary team of researchers University of Delaware and Stanford University published a peer reviewed wind power study which found that the wind resource off the Mid-Atlantic Coast could supply the energy needs of nine states, from Massachusetts to North Carolina, plus the District of Columbia, with enough left over to support a percent increase in future energy demand. A recent report from the intergovernmental panel on climate change, whose final version is to be issued in Bangkok

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on May 4th, says emissions can be cut below current levels, if the world shifts away from carbon heavy fuels, embraces energy efficiency and moves aggressively towards use of renewable energy, "the opportunities, the technology are there, and now it's a case of encouraging the increased use of these technologies".

Former Assistant Secretary for Energy Efficiency and Renewable Energy David Garmin, in a letter to the Army Corps of Engineers dated March 31, 2005 stated, and I quote: "utility-scale projects like Cape Wind are important to our national interest and a critical first step to building a domestic, globally competitive wind industry". Success in this project could also lay the foundation for a focused national investment to develop offshore wind technology in the coming years.

ISO New England, the not for profit corporation responsible for the day to day operation of New England's bulk energy generation and transmission systems, has stated that we have a critical need to diversify our energy portfolio and they have warned us they don't know how we are going to meet peak demand as early as 2008. If we are going to be part of solving the urgent problems of climate

change and energy independence, we need to act now. We have an indigenous supply of inexhaustible renewable energy right off our coast that our children, we have a profound responsibility to tap for our children and for the future.

We have already occurring global warming and climate change and are starting to realize the devastating effects. We have the potential economic opportunities around being world leaders in a competitive global industry around renewables and we have a critical need to diversify our energy portfolio in New England due to a dangerously high dependence on I implore you to not delay any further natural gas. the authority given to you by the Energy Policy Act of 2005 and put in place the regulations for alternative energy activities on the outer continental shelf in order to facilitate faster development of this energy industry, there is a growing urgency and your work is critical.

Thank you very much.

MR. GASPER: Thank you.

Our next speaker is Cynthia Liebman, Conservation Law Foundation.

MS. LIEBMAN: Hello. My name is Cynthia Liebman and I am a staff attorney at the Conservation

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Law Foundation. The Conservation Law Foundation, known as CLF, is a nonprofit organization that works to protect the environment and communities in New England, CLF supports responsibly sited, clean renewable energy and energy efficiency as the best ways to meet our energy needs while protecting ecosystems and human health.

The backdrop for this discussion, as others have mentioned, is climate change and also the mandate in the Energy Policy Act of 2005 for MMS to establish regulations on a short timeline of 270 days governing offshore alternative energy uses.

We appreciate the effort that MMS has put into this environmental review to date and expect the agency will continue to move forward with all deliberate speed on the final EIS and the rule making. I'll offer two specific comments on the draft EIS. First, climate change should be discussed and factored into the EIS analysis, both in describing the current state of marine and coastal environments and in analyzing the impacts of each alternative. There is evidence that the world's ocean ecosystems are being significantly affected by climate change through sea level rise, acidification, changes in salinity, temperature and ocean currents. And I'll point to a

CLF report called "Oceans in Peril" which compiles a lot of other studies on ocean climate change impacts.

MMS should augment the EIS to better reflect what is already known about how climate is effecting each coastal region and explain the changes that scientists expect to see in the future. MMS should also discuss the effects of each of the proposed alternatives in light of climate change impacts.

Second, MMS should establish consistent protocols for preconstruction studies and post constructive adaptive management. The benefit, as others have discussed, of these programmatic regulations will be to establish guidelines and expectations for project proponents and for the public to know what to expect.

careful consideration of the siting of each offshore facility is essential, as are best management practices, or BMPs, for mitigating its impacts at all stages of the project life cycle, so the discussion and listing of BMPs in this draft EIS is a good step towards this goal and CLF supports the inclusion of such BMPs in the programmatic regulations. However, even with these best management practices in place, there will be unknowns specific to

each project. Therefore, in order to ensure the protection of marine habitat, while also allowing these projects to move forward in an economically viable pace, CLF suggests that the regulations rely not just on up front study and prediction of impacts but also on rigorous adaptive management protocols to address the unknown factors. Adaptive management should be used to preserve the option of making changes to a project to mitigate unexpected or unknown impacts after construction has begun.

Finally, CLF would like to echo the importance of the Cape Wind EIS moving forward in parallel with this process.

Thank you.

MR. GASPER: Thank you.

Our next speaker is Catherine Maas, Healthlink.

MS. MAAS: Hi. I'm Catherine Maas and I represent Healthlink which is a grassroots environmental group living in the shadow of the Salem Harbor generating station which is a dirty coal and oil fueled power plant. And we have been working for eight and a half years to reduce the amount of toxic emissions from this plant and, although landmark state regulations were passed in 2001 and the plant is

running somewhat cleaner, the owners have not begun to deal with the mercury or greenhouse gasses emitted, so our voluntary group spends enormous time and energy monitoring the plant's compliance with the regulations and the specific interpretations of the regulations.

And Healthlink is here to speak in favor of moving this permitting process and Cape Wind along, it has been six years that this company has been dealing with the process, six years, and it is really hard not to compare this to the one-year permitting process for offshore LNG chemical factories which have much more impact on the sea around them and much more possibility for disaster, so we are here to urge you to expedite this process, it is inexcusable to lose the opportunity to site America's first offshore wind farm in our state.

We need the jobs it would provide, we need to be able to breath the clean air it would foster, we need energy independence and we really feel that there is no excuse to delay this project, as it has already been delayed too long, so the time for action is really now. You know, the public is awakening to the problems of global warming and we have reached the tipping point in public consciousness, so there is new energy for solutions and the public knows that what

1 they do personally is just one part of the answer, the 2 solution is so much larger and our government must 3 into а sustainable future with clean, 4 renewable energy and we really feel that we must do it 5 now. 6 Thank you. 7 MR. GASPER: Thank you. 8 Okay, we have reached the end of the list 9 of registered speakers, is there anybody else who 10 would like to offer comments tonight? 11 Yes, sir? 12 MR. DOWD: Hi. I'm Phillip Dowd, speaking 13 for the Sierra Club of Massachusetts tonight. 14 didn't know I was going to speak but I thought of a 15 couple of things. The U.S. uses about 100 quads, that is 100 16 17 quadrillion BTUs a year of energy. Of that, about 85 18 quads comes from fossil fuel combustion. The emerging 19 consensus is that if we are going to escape and evade 20 climate change progressing from the merely difficult 21 into the truly catastrophic, we need to eliminate 22 about 80 percent of that fossil fuel combustion by mid 23 century, that is 66 quadrillion BTUs of fossil fuel 24 combustion to retire over the next, say, 45 years. 25 this retirement, if Some of we can

succeed, is going to come from the demand reduction side of the equation from energy conservation and energy efficiency technologies, but much of it is going to come from the substitution of clean energy alternatives. If we have only a modest goal of one third of the retirement, let's just say 22 quadrillion BTUs of energy retired from fossil fuels, replaced by alternative sources, and if, as many experts believe, our best shot at alternative sources is wind power, that means that this nation needs literally thousands and thousands of projects, wind farm projects of the size of the project not being discussed tonight. We hope that MMS can help us figure out where to put these thousands of projects and we hope that you will do it sooner rather than later. Thank you so much. MR. GASPER: Thank you. Is there anyone else? Yes, sir? MR. PALANO: Thank you for allowing us to speak tonight. My name is Gerry Palano, I'm from Acton, Mass and just a private citizen, a professional engineer. And I would like to laud you for your efforts to date on your draft environmental impact statement and emphasize the need to move forward as

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fast as we can. We listened to all our other speakers, I believe we are on the brink of disaster, we have waited too long. I know I have waited just about my whole lifetime to see some change to the way we produce power and energy in this country and in this world.

I would like to ask you to also keep in mind that whatever regulations or procedures you ask to be implemented in the statement that you also keep in mind the cost and the impact of the cost on those who would be involved, so it doesn't necessarily mandate adding unnecessary cost to the ultimate end user of those projects and make them financially unfeasible. I was involved in a lot of the demand side management programs that the utilities were involved with and found, and ultimately we all found some of their measurement verification procedures were ridiculously costly and cost the rate payers of all of these utilities unnecessary dollars.

And those in a, you talk about follow up programs, impact programs to see what the true results are, one of the prime conclusions were that we were over-measuring and over-verifying that a 30 watt compact fluorescent actually consumes 30 watts of energy compares to a 100 watt incandescent, so keep in

mind, please, the cost of what this takes so we can make this process as simple as possible.

And with all due respect for those who always seem to be on the opposite side of moving forward with new technologies, I would like to add that I firmly believe that these new technologies that you've been mandated to oversee and initiate are different from what we all grew up with in that they are all in harmony with the world, all in harmony with nature, and that the worst impact, I think, if we do make a mistake, and move forward and get some projects underway, is going to be localized, it's not going to be significantly universal, such as the greenhouse gasses or the radioactivity spills that we have also experienced, and so the worst mistake we can make is going to be something local.

And I find it kind of funny, as I listen to all those who seem to be opposed to moving ahead with these technologies and the analogy that keeps sticking in my head is we are going from power mowers, sit down mowers to push mowers and we are taking this incredible assessment of what the economic or environmental impacts are going to be going to something that's just that much less energy intensive in the long run.

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1	Thank you.
2	MR. GASPER: Thank you.
3	Anyone else?
4	Well, if not, thank you again for coming
5	tonight and we'll declare this meeting officially
6	over. Thank you.
7	(Whereupon, at 8:20 p.m., the hearing was
8	concluded.)
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